

Regionalization of **Emergency Care:** Utilizing the Statewide Trauma System for the Framework

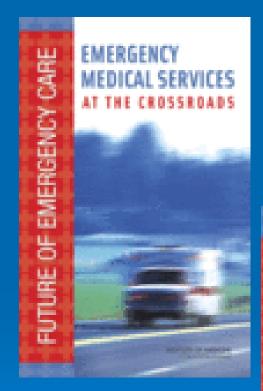
Robin Shivley, Manager EMS & Trauma Systems

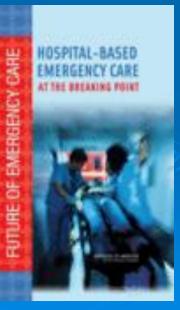
The conversation began.....

- 2007 White Paper "Need for Regionalization and Planning of Emergency Transport and Care in Michigan".
- Partner discussions: Trauma, STEMI, Stroke, Perinatal, Pediatrics.
- In Michigan a heart attack occurs every 21 minutes, an automobile accident every 13 minutes, a stroke every 110 minutes.
- Michigan has had Trauma Rules in place since 2007 that define and organize Emergency Care.
- Evaluating national guidelines and reports on systems of care.

Regionalization: The IOM's Vision

Regionalized, Coordinated, and Accountable **Emergency** Care System





Institute of Medicine: Recommendations from Workshop



- "Emergency system needs to be regionalized, accountable, and coordinated"
- States must play a key role in establishing regional systems to ensure consistency and sustainability
- Successful states have maintained a lead agency concept
 - Someone who has legal authority

Institute of Medicine: Recommendations from Workshop

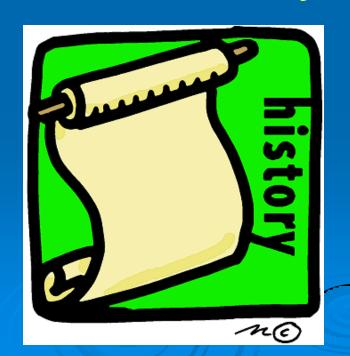
- Regionalization is not centralization
- Not about designating certain places as the place to go
- Match the patient to the appropriate resources
- Needs to be a web, not a funnel
- Most mature systems have strong medical leadership, willing to take criticism, help resolve issues, have legislative authorization, and it's enforced



Regionalization in Michigan

- > Presentations to:
 - Stroke/Stemi Partners June 20, 2011
 - Perinatal Partner September 12, 2011

History on the Development and Implementation of a Statewide Trauma Care System



1991 NHTSA Assessment Findings

- Develop a trauma system
- Designate Trauma Centers
- Develop Triage & Transfer Guidelines for trauma patients
- Require Data Collection & Develop a Trauma Registry
- Develop a Quality Improvement Program
- Require mandatory autopsies for all trauma deaths
- Pass legislation for the EMS-Trauma Care Systems Trust Fund
- Develop a statewide air-transport system

2000 Trauma Commission

■ In 2000 Trauma Commission was created by public Act 440 & charged with completing a statewide assessment and compiling a report.



Recommendations of Commission



- Establish Division of EMS as Lead Agency for EMS & Trauma
- Implement a Comprehensive Statewide Trauma Care System
- Utilize "Model Trauma Care Plan" (HHS)
- Establish Designation System for Hospitals (ACS)
- Establish Statewide Trauma Registry

Recommendations (con't)

- Coordinate Injury Prevention & Education Activities between Lead Agency & MDCH
- Consider Various Fees as Funding Sources
- Report Submitted in 11/02



Michigan Model Trauma Care System Plan

- In July 2003, the Michigan Trauma Coalition (MTC) was Contracted by the State to Convene a Trauma Care Planning Committee to Develop:
 - Model Trauma Systems Plan
 - Implementation Plan for a Statewide Trauma System
- Trauma Plan was finalized in 2004 and made 18 Recommendations

18 Recommendations



- Establish Michigan's Lead Trauma Agency
- **Establish a State Trauma Advisory Committee**
- **Establish Regional trauma networks**
- Implement an "All-Inclusive" Trauma System
- **Implement Tiered Triage Protocols**
- **Designation & Verification of Trauma Facilities**
- **■**Timeframe for Verification
- Designation of Trauma Facilities
- **Periodic Re-Designation of Trauma Facilities**
- Hospital Participation in Data Collection
- Confidentiality of Trauma Data
- Phase in of Data Collection Systems

Recommendations continued

- **MCA Performance Improvement Plans**
- **Evaluation of System Performance**
- **Evaluation of System Effectiveness**
- **Trauma Injury Prevention Planning**
- **Trauma Systems Staffing Requirements**
- A Trauma Systems Education Plan



Legislation

Trauma System Legislation – 2004

• P.A. 580

• P.A. 581

• P.A. 582



Michigan Trauma Systems Plan



- The findings of the Trauma Systems Plan were incorporated into Public Acts 580, 581, and 582, which require the Department to create a statewide trauma system which is consistent with the recommendation of the Trauma Systems Plan.
- Required the formation of Statewide Trauma Advisory Subcommittee (STAC)

Requires the promulgation of administrative rules to create a statewide trauma system within one year of formulation of the STAC

Statewide Trauma Advisory Subcommittee

- Created five work groups based on the recommendations in the State Trauma Plan
 - Triage & Transport
 - Designation & Verification
 - Data & Evaluation
 - Education & Injury Prevention
 - Funding



Responsible to Promulgate Administrative Rules

- 5 Work Groups
 - 13 sub workgroups
 - 150 professionals assisting



- Implement an all-inclusive trauma system throughout Michigan
- Establish a statewide trauma quality improvement process using a statewide data base.
- Assign a dedicated state EMS/Trauma Medical Director and supporting resources
- Implement and Maintain a statewide plan for a trauma system
- Ensure integration of the Trauma and EMS System.



- Develop a statewide process to establish regional trauma networks comprised of medical control authorities that integrates into existing Emergency Preparedness Regions.
- Develop a statewide process for the verification of trauma resources.
- Develop a statewide process for the designation of Trauma facilities.



- Develop an appeals process for facilities contesting designation.
- Approve regional trauma triage protocols.
- Establish regional trauma networks
- Implement Tiered Triage Protocols
- Develop and maintain a statewide trauma data collection system that integrates with EMS data.



- Develop trauma destination protocols
- Develop and maintain inter-facility transfer protocols.



Why the MCA for Trauma System Administration?



Medical Control Authorities

- By Statute, the Michigan
 Department of Community Health, is responsible for administering and overseeing the EMS system
- MDCH Designates a Medical Control Authority for the purpose of supervising and coordinating an EMS system, as prescribed, adopted and enforced through department-approved protocols for each particular geographic region



65 MCA's in Michigan

Medical Control Authority Requirements

- MDCH designates Medical Control Authorities for a particular region (currently 65 MCAs)
- A Medical Control Authority is a hospital or group of hospitals that operates a service that treats patients 24 hours a day, 7 days a week

- MCAs are responsible for:
 - The supervision and coordination of the EMS system EMS system means a comprehensive and integrated arrangement of the personnel, facilities, equipment, services, communications, medical control, and organizations necessary to provide emergency medical services and trauma care within a particular geographic area.



- MCAs are responsible for:
 - adopting an organizational structure of their choice, but must have an advisory body
 - appointing a medical director
 - who is board certified in emergency medicine, or who practices emergency medicine and is current in both ACLS and ATLS

Medical Director, appointed by the MCA, is an agent of the Medical Control Authority and is responsible for Medical Control for the EMS System.

It is the Medical Director's responsibility to ensure the provision of medical control.

- MCAs are responsible for:
 - establishing written protocols for the practice of life support agencies and EMS personnel.
 - circulating draft protocols to all significantly affected persons for review, and submitting to MDCH for approval
 - ensuring physicians, hospital staff, and providers are educated on protocols
 - adhere to protocols



Each participating and nonparticipating hospital within a medical control authority region shall follow all standards, policies, procedures, and protocols established by the MCA as approved by the Department.



- Protocols adopted by the MCA and approved by the department have the force and effect of law.
- Licensed life support agencies and individuals are accountable to the MCA in the provision of emergency medical services as defined in protocols.

- Appoint a Professional Standards Review Organization, for the purpose of improving the quality of medical care
- Collect data as necessary to assess the quality and needs of emergency medical services throughout its medical control authority region.

Quality Improvement

MCA must develop and implement protocols that ensure a quality improvement program is in place and provides data protection



Overall goal.....All Inclusive Statewide Trauma System

- Predetermined and Organized response to managing and improving care of severely injured individuals
 - Right Patient, Right Place, Right Time
- Reaches beyond the boundaries of hospital ED's and physicians
- Encompasses ALL phases of care, from prehospital care through acute care and rehabilitation

Regionalization -- Stroke

- > Eileen Worden staffing this initiative.
- Designation/Verification Committee has met several times to identify criteria for hospital verification/designation
- Destination Committee will meet for the first time October 27, 2011
- Data Collection/QI and PSRO not yet scheduled

Regionalization -- STEMI

- Sarah Poole staffing this initiative.
- Designation/Verification Committee has met several times to identify criteria for hospital verification/designation
- Destination Committee will meet for the first time November 1, 2011
- Data Collection/QI and PSRO not yet scheduled

Regionalization -- Perinatal

- Trudy Esch is staffing this initiative.
- Components they are looking to develop:
 - Designation/Verification
 - Destination/Tranport/Triage
 - Quality Improvement/Data Collection
 - Other Specific to Perinatal:
 - Educational/Training and Communication
 - NICU Follow-Up

Questions/Concerns??

